

LOST AND FOUND: THE OYSTER REEF RESTORATION OPPORTUNITY

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Oyster reefs were once prominent features in Australia's estuarine and nearshore environments, including in NSW. This is evidenced by aboriginal and early explorer accounts, shell middens and sediment cores. Shell middens dating back at least 6,000 years (Stockton, 1977) demonstrate that oysters have been a valuable food resource for Aboriginal people. It appears that the Aboriginal impact on oyster populations was relatively benign and some tribes may have even returned shell to the water to provide substrate for new spat.

Early maritime explorers regularly referred to extensive shellfish reefs in voyage reports and journals. During Captain Cook's first voyage of exploration in Australia in 1770, he reported abundant oyster resources in Port Jackson and Broken Bay, and the largest flat oysters he had ever seen in Botany Bay (Attenbrow, 2010). On entering Port Stephens in 1795, C. Grimes noted that *'there are mangroves and oysters as far up the river as we went'*. However, recognition of this historical loss is only recently emerging across Australia and rehabilitation of natural oyster reefs a rapidly expanding opportunity.

From early European settlement, vast quantities of oysters and mussels were harvested in an unsustainable manner by hand and by dredge fishery for food and as a source of lime used in construction of roads and buildings. Throughout the 1800s and early 1900s, oyster fisheries occurred in over 150 locations across eastern and southern Australia, including major coastal embayments (Gillies *et al.*, 2015). As shellfish resources closest to Australia's first settlements rapidly became depleted, shellfish fisheries expanded to include more distant bays and estuaries. Records indicate that oyster fishing constituted some of the largest and most valuable fisheries, and indeed one of the most valuable marine industries, of the 1800s (Gillies *et al.*, 2015). However, a dramatic decline in the extent and condition of shellfish reefs occurred by the mid-1800s as a result of this over exploitation, and likely exacerbated by impacts from catchment changes affecting water quality and increases in sediment supply, and disease impacts such as *Bonamia* (mudworm).

Efforts to regulate the industry by the Government in NSW saw the introduction of the *Oyster-beds Act* in 1868, which encouraged the establishment of oyster fisheries by introducing a licensing system and prohibiting the burning of live oysters for lime. In 1876, following an audit of NSW estuaries, an Oyster Culture Commission was organised to discuss the best modes of cultivation and how to improve and maintain the natural oyster beds, and to suggest legislation to

manage these objectives (Oyster Culture Commission, 1877). The Commission report on the upper fishery in Port Stephens noted:

“This is by far our most important fishery, not only on account of its numerous fine natural oyster-beds, banks, and extensive oyster-grounds, but also on account of its amazing productiveness”.... “From time to time forty-five boats at once have been at work sending spawning oyster and spat alike to market. It is plain that no beds however productive could possibly withstand such exhaustive treatment.” (Oyster Culture Commission, 1877).

Following the Commission, the *Oyster Fisheries Act* 1884 instituted a system of leases that were rented by the oyster farmers. This Act also established the Public Oyster Reserves, which were foreshore areas set aside for public access to oyster resources (Gillies et al., 2015). Despite these efforts to reduce harvest impacts, by the late 1800's oyster reefs had all but disappeared in NSW. Today, only a fraction of natural oyster reefs survive.

Concurrently, a similar pattern was occurring in other states, with the oyster industry the first (of any) fishery to be regulated by legislation in all States (Gillies et al., 2015). Yet regulation in these States also did little to halt the destruction of shellfish reefs, and by the late 20th century they too had all but disappeared. By 1960 all major oyster fisheries had closed across Australia (Gillies et al., 2015).

A 2009 report by Beck *et al* documented that this situation was not limited to Australia. Beck *et al*, 2009, found that over 85% of shellfish reefs have been lost from coastal areas globally, with 99% of shellfish reefs 'functionally extinct' in Australian coastal waters (Figure 1). For many, this report highlighted for the first time the very existence of a once common marine habitat and alarmingly, its near total loss across several continents, including Australia.

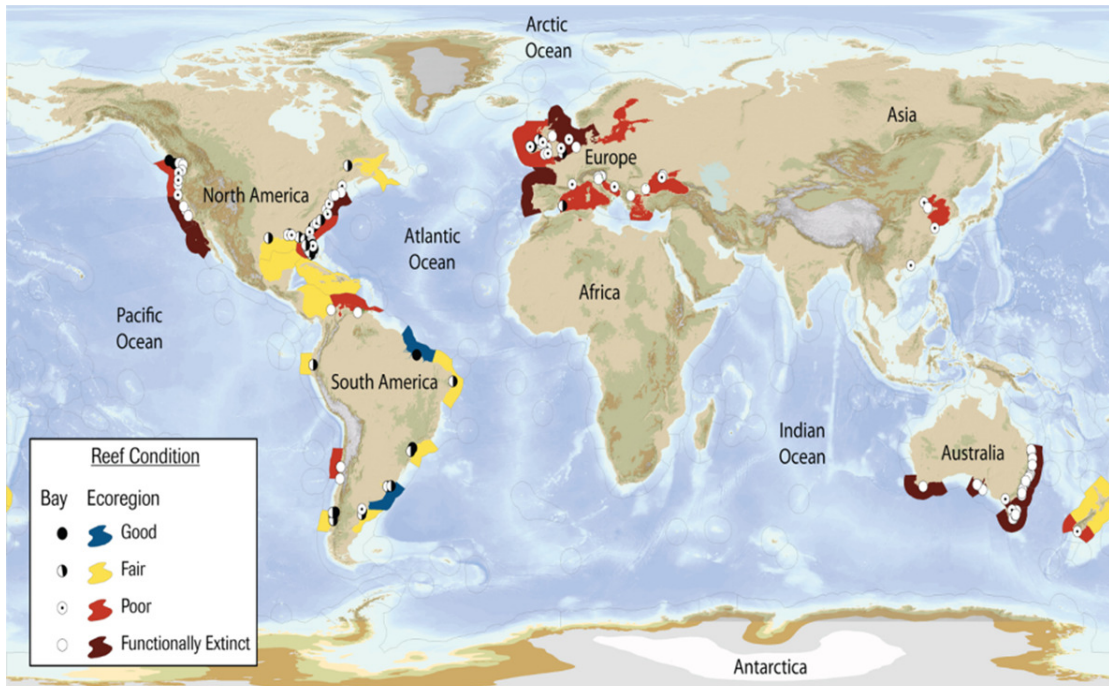


Figure 1. The global condition of oyster populations, with condition ratings based on the current abundance divided by the historical abundance of oyster reefs: < 50% lost (good); 50-89 % lost (fair); 90-99% lost (poor); > 99% lost (functionally extinct; Adapted from Beck et al. 2011).

In Australia, eight species of shellfish are identified as developing complex, three-dimensional reef structures over large scales in intertidal and subtidal areas in tropical, subtropical and temperate waters (Gillies *et al.*, 2015). Records show that Sydney rock oysters (*Saccostrea glomerata*) were extremely abundant historically in both intertidal and subtidal reefs in estuaries along Australia's east coast (Ogburn *et al.*, 2007; Diggles, 2013), dominating these systems ecologically. *Ostrea angasi*, the native flat oyster were another widespread subtidal species in NSW waters (Gillies *et al.*, 2015). However, knowledge on the extent, physical characteristics, biodiversity and ecosystem services of natural reefs in NSW remains extremely data poor. Furthermore, awareness amongst the general community of the existence and historic decline of shellfish reefs is low, leading to 'shifting baselines' and a general underappreciation of the ecosystem services provided by shellfish reefs. With the functional extinction of *S. glomerata* reefs (particularly subtidal) along Australia's east coast (Ogburn *et al.*, 2007; Beck *et al.*, 2011; Diggles, 2013), significant declines in fisheries productivity (Creighton *et al.*, in prep) are to be expected.

Research has and continues to demonstrate the value of oyster reefs as habitat structures (Coull and Wells, 1983). A recent National Environmental Science Program project has confirmed oyster reef habitats are vital to the health of Australia's bays and estuaries (Creighton *et al.*, in prep.). Similar to the demonstrated importance of other estuarine habitats, such as seagrass and

mangroves, oysters provide various “ecosystem engineering” services including food and habitat for fish and crustaceans (Brietburg, 1999; Coen *et al.*, 1999), filtration of water (Newell, 2004; Zu Ermgassen *et al.*, 2012), uptake of nitrogen and phosphorus (Dame *et al.*, 1984, 1985), turbidity reduction (which assists seagrass recovery) (Wall *et al.*, 2008), enhanced nutrient cycling (nitrogen fixation - reducing nutrient loading in the water through benthic-pelagic coupling) (Everett *et al.*, 1995; Newell and Koch, 2004; Dame *et al.*, 1984; Dame and Dankers, 1988; Asmus and Asmus, 1991), shoreline stabilisation (shoreline and seagrass protection) (Meyer *et al.*, 1997), carbon cycling (Filgueira, 2015) and more (Newell, 2004). Examples from the United States and elsewhere have demonstrated that when restoration occurs at large scales, ecological function can be repaired and ecosystem services can be restored.

Research shows restoration of shellfish reefs in place of traditional artificial reef structures can provide improvements to water quality, fisheries habitat and fisheries productivity that exceed those generated by artificial reefs of similar size. For example, in NZ, subtidal mussel reefs had 13.7 times (1370%) more fish compared to control areas (McLeod *et al.* 2013), while researchers in the US examining oyster reefs have measured improvements in water clarity and a 275% increase in nitrogen uptake in comparison with adjacent sand/mud banks (Smyth *et al.*, 2015). In view of this, the flow on benefits of the potential habitat and fisheries improvements to recreational fishing from shellfish reef restoration are obvious, with potential for significantly increased catch rates of key estuary reef dwelling species including bream, snapper and crabs.

In addition, international experience, particularly from the USA and NZ, has demonstrated the considerable social and economic benefits of restoration projects to local communities (Grabowski *et al.*, 2012). This can be through both short-term (eg during construction) and long-term (eg on-going fishing tourism) employment opportunities. Established reefs can also provide other long-term economic gains for coastal communities, particularly in coastal protection. Strong support for rehabilitation has been demonstrated by recreational fishing groups and Indigenous communities.

Only in the last 10-15 years have Australian scientists realized the importance of actively restoring shellfish reefs in estuarine ecosystems, in order to try to regain the lost ecosystem services and fish productivity. Projects in Victoria, South Australia and Western Australia have recently begun and are already demonstrating the practicalities and benefits of large scale oyster reef restoration activities, particularly in creating new job and community involvement opportunities.

Barriers to the implementation of restoration programs in Australia include various Government policy gaps, legislative and biosecurity restrictions concerning what is a novel and emerging practice, and available resources to implement projects. Addressing these issues is imperative to facilitate effective

rehabilitation of shellfish reefs and realise the numerous benefits that would result.

Recently, a site in western Port Stephens has been identified (Figure 2) that provides a unique opportunity to support large scale oyster reef restoration in NSW with considerable environmental and community benefits and partnership opportunities. The site, near the mouth of Karuah River, meets a number of key ecological and management conditions and has demonstrated natural recruitment that is limited only by a lack of suitable substrate. The site is an old oyster lease site located away from the main boating channel (Figure 3). It is proposed to use clean waste oyster shell from aquaculture businesses in Port Stephens to provide additional substrate at the site for natural oyster recruitment and reef development.



Figure 2. Location (yellow pin) of proposed oyster reef restoration site in Port Stephens. Image; Google Earth



Figure 3. Current view of proposed oyster reef restoration site in Port Stephens at low tide. Image – S. McOrrie.

Consultation with local oyster farmers, Port Stephens-Great Lakes Marine Park management, aquaculture and biosecurity staff within the Department of Primary Industries, have provided preliminary support for the proposal. Introductory consultation with oyster farmers in Port Stephens has shown they are interested in the opportunities to supply the required oyster shell, currently a waste product for their businesses, and to participate in the logistics of delivery and construction activities.

Consideration of operating and logistical requirements, overall costs and funding sources for the Port Stephens site is being developed recognising these economic opportunities and expected on-going improvements in biodiversity, fisheries productivity and water quality. Monitoring arrangements are also being considered.

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